

**COLE BLEASE GRAHAM, JR.**

**ADDRESS:** Bush School of Government and Public Service 979-458-8028  
Texas A&M University Fax: 979-845-4155  
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College Station, Texas 77843-4220 e-mail: [cole\\_graham@tamu.edu](mailto:cole_graham@tamu.edu)

**EDUCATION:** Ph.D. (Political Science), University of South Carolina, 1971  
Dissertation: Budgetary Change in South Carolina, 1945-1970  
M.G.A., Master in Governmental Administration (With Distinction),  
University of Pennsylvania, Wharton Graduate Division, Fels Institute of Local  
and State Government, 1965  
Master's Thesis: *Coordinating Health and Social Welfare Services with Special  
Reference to Philadelphia*  
M.A. (Social Sciences), Northwestern Louisiana State College, 1964  
B.A. (Government), summa cum laude, Phi Beta Kappa, Wofford College, 1963

**FIELDS:** Public Administration and Public Management  
Executive Leadership Public Financial Administration  
Administrative Law and Regulation Human Resources Management  
American State-Local Government and Politics  
Institutions South Carolina Politics

**ACADEMIC APPOINTMENTS:**

Executive Professor, 2016-present; Visiting Professor, Bush School, Texas A&M University,  
2009-2016;  
Professor, Department of Political Science, University of South Carolina, 1994-1996; 2002-2009  
(retired in 2009); Professor, College of Criminal Justice, 1996-2002.  
Associate Professor, Department of Government and International Studies, University of South  
Carolina, 1976-1994;  
Assistant Professor, Department of Government and International Studies, University of South  
Carolina, 1971-1976.

**MAJOR ADMINISTRATIVE APPOINTMENTS:**

Assistant Dean for Diversity/Assessment, Bush School, Texas A&M, August 2013-present  
Dean, College of Criminal Justice, University of South Carolina, July 1996-June 2002; Interim  
Dean, College of Criminal Justice, May 1994-June 1996.  
Interim Dean, College of Liberal Arts, University of South Carolina, July 1997-June 1998 (while  
serving as Dean, College of Criminal Justice).  
Associate Dean for Student Academic Affairs, College of Humanities and Social Sciences,  
University of South Carolina, January 1991-May 1994.

## **MAJOR ADMINISTRATIVE APPOINTMENTS, Cont'd:**

Vice Chair, Department of Government and International Studies, University of South Carolina, \ August 1988-December 1990.

Master of Public Administration (MPA) Program Director, Department of Government and International Studies, University of South Carolina: August 1970-August 1973; August 1977-December 1979; August 1981-August 1982.

## **I. RESEARCH AND PUBLICATIONS**

### **Books Published:**

Cole Blease Graham, Jr., The South Carolina Constitution: A Reference Guide. Westport, Connecticut and London: Praeger Publishers, 2007. Reprinted by Oxford University Press, 2011.

Cole Blease Graham, Jr. and William V. Moore, South Carolina Government and Politics. Lincoln: University of Nebraska Press, 1994.

Cole Blease Graham, Jr. and Steven W. Hays, Managing the Public Organization. Washington: Congressional Quarterly Press, 1986. ----- Second Edition, 1993. Also, Arabic and Portuguese translations of Second Edition.

Steven W. Hays and Cole Blease Graham, Jr. eds., Handbook of Court Administration and Management. New York: Marcel-Dekker, Inc., 1993.

**Book in Press:** None

### **Book Chapters:**

“It’s ‘de ja’ vu All Over Again: The 2012 Presidential Election in South Carolina,” in Buchanan and Kapeluck (eds.), The 2012 Presidential Election in the South, Fayetteville: University of Arkansas Press, (with Scott Buchanan), pp. 101-119.

“South Carolina: The New Politics of the Palmetto State,” with Laurence W. Moreland, and Robert P. Steed in Charles S. Bullock, III and Mark J. Rozell (eds.). The New Politics of the Old South: An Introduction to Southern Politics, 4<sup>th</sup> ed. New York: Rowman and Littlefield, 2010, pp. 27-48.

“South Carolina: A Paler Shade of Red,” in Branwell DuBose Kapeluck, Laurence W. Moreland, and Robert P. Steed (eds.). A Paler Shade of Red: The 2008 Presidential Election in the South, Branwell DuBose Kapeluck, Laurence W. Moreland, and Robert P. Steed (eds.), University of Arkansas Press, 2009, pp. 95-116.

“A Stronger Voice at the Table: Executive Budgeting in South Carolina,” in Edward. J. Clynch and Thomas. P. Lauth (eds.). Budgeting in the States. Westport, Connecticut and London: Praeger, 2006, pp.189-211.

“South Carolina,” in Dale Krane, Platon N. Rigos, and Melvin Hill (Eds.), Home Rule in America: A Fifty-State Handbook. Washington, D. C.: Congressional Quarterly, Inc., 2001, pp. 375-382.

### **Book Chapters, Cont'd:**

- “Equal Employment Opportunity and Affirmative Action: Policies, Techniques, and Controversies,” in Steven W. Hays and R. C. Kearney, Public Personnel Administration: Problems and Prospects, 2nd ed. Englewood Cliffs, New Jersey: Prentice-Hall, 1989: 177-193; (rev.) 3rd ed., Englewood Cliffs, NJ: Prentice-Hall, 1995, pp. 202-216.
- “Reshaping the Courts: Traditions, Management Theories, Political Realities,” pp. 3-25; and “The American Bar Association’s Standards Relating to Court Organization: A General Review,” pp. 101-119, in Steven W. Hays and Cole Blease Graham, Jr., eds., Handbook of Court Administration and Management. New York: Marcel-Dekker, 1993.
- “Management Functions and Public Administration--POSDCORB Revisited,” excerpt from CQ Press Book, Managing the Public Organization, Chapter 2 in J. S. Ott, A. C. Hyde, and Jay M. Shafritz (eds.), Public Management: The Essential Readings, Chicago: Nelson-Hall, 1991, 10-27.
- “Partisan Change in South Carolina,” in Robert Swansbrough and David Brodsky (eds.), The South’s New Politics: Realignment and Dealignment. Columbia, S.C.: University of South Carolina Press, 1988: 158-174.
- “Citizen Access and the Control of Administrative Discretion,” in D. H. Shumavon and H. K. Hibbeln (eds.), Administrative Discretion and the Implementation of Public Policy. New York: Praeger, 1986 (with Steven W. Hays): 211-232.

### **Book Chapter in Press:** None

### **Articles In Refereed Journals:**

- “The Predictors of Student Satisfaction in Public Administration Graduate Degree Programs” (co-authored with Leonard Bright), Journal of Public Affairs Education, 22 (1) (2016), 17-34.
- “Why Does Interest in Government Careers Decline among Public Affairs Graduate Students?” (co-authored with Leonard Bright), Journal of Public Affairs Education: 21(4) (2015), 575-594.
- Why Does Interest in Government Careers Decline among Public Affairs Graduate Students?” (co-authored with Leonard Bright), 21(4) (2015) Journal of Public Affairs Education: 575-594.
- “Between a Rock and a Hard Place: South Carolina’s Republican Presidential Primary,” Southern Cultures, Vol. 4, No. 1 (1998), pp. 43-51.
- “South Carolina’s Evolving Constitution,” South Carolina Journal of Political Science, XXIV (1996): pp. 11-31.
- “Legislative Change in South Carolina,” Southeastern Political Review, Vol. 22, No. 4 (December, 1994), (co-authored with William V. Moore).
- “Ethics, Corruption, and South Carolina Legislators,” National Political Science Review, 4 (1994), (co-authored with William V. Moore): 149-162.
- “Party-Based Voting in a Southern State Legislature,” American Politics Quarterly, (April, 1989), (co-authored with Kenny J. Whitby): 181-193.
- “The Changing Role of the Administrative Law Judge,” Public Administration Quarterly, 9, 3 (Fall, 1985): 260-273.

### **Articles In Refereed Journals, cont'd:**

“Science, Engineering, Technology and Southern Legislatures,” Southeastern Political Review, 13, 2 (Fall, 1985): 211-223.

“State Consultation Processes after Federal A-95 Overhaul,” State and Local Government Review, 17, 2 (Spring, 1985): 207-212.

### **Example of Book Review:**

Review of S. Piotrowski, “Governmental Transparency in the Path of Administrative Reform,” in The American Review of Public Administration 2012 42: 125-127.

### **Additional Professional Publications:**

#### **Books:**

Charlie B. Tyer and Cole Blease Graham, Jr. eds., Local Government in South Carolina: The Governmental Landscape. Columbia, South Carolina: Bureau of Governmental Research and Service, 1984.

Cole Blease Graham, Jr. and Charlie B. Tyer, eds., Local Government in South Carolina: Problems and Perspectives. Columbia, South Carolina: Bureau of Governmental Research and Service, 1984

#### **Other:**

Online Encyclopedia Entry: “Judicial selection and Merit Selection,” Originally published online April 2, 2011. Revised entry in Melvin Dubnick and Domonic Bearfield (eds.), Encyclopedia of Public Administration and Public Policy, August 30, 2014 at: <http://www.tandfonline.com/doi/abs/10.1081/.VAIZERCYd8E#.VAIZGxCYd8E>

“South Carolina,” in Political Encyclopedia of U.S. States and Regions, Donald P. Haider-Markel (ed.), Washington, D.C.: Congressional Quarterly Press, 2009, pp. 291-298.

“Discrimination, age”, pp. 689-690; “Discrimination, gender”, pp. 692-694; “Discrimination, pregnancy”, pp. 694-695; and “Discrimination, racial”, pp. 695-700; in Jay M. Shafritz, general editor, Norma Riccucci, section editor, International Encyclopedia of Public Policy and Administration. Boulder, Colorado: Westview Press, 1998.

“Agency Governance in South Carolina,” in L. F. Carter and D. S. Mann (eds.), Government in the Palmetto State, 2nd ed., Columbia, SC: Institute of Public Affairs, 1993: 122-137.

“The Evolving Executive in South Carolina,” in Charlie B. Tyer and S. Jane Massey (eds.). Politics and Policy in South Carolina, Columbia, SC: Bureau of Governmental Research and Service, 1988: 167-183.

“South Carolina Counties,” in Charlie B. Tyer and Cole Blease Graham, Jr. (eds.), Local Government in South Carolina: The Governmental Landscape, Columbia, SC: Bureau of Governmental Research and Service 1984: 51-73.

“The Role of the Governor in South Carolina,” in L. F. Carter and D. S. Mann (eds.), Government in the Palmetto State, Columbia, SC: Bureau of Governmental Research and Service, 1983: 101-114.

Earlier professional publications dealt with topics such as “Substate Regional Government” “Revenue Sharing and South Carolina,” “Allied Health Occupations Training Programs.”

### **Examples of Reports and Modules:**

“Modernizing South Carolina State Government for the Twenty-First Century,” with the South Carolina State Reorganization Commission staff, September, 1991.

Understanding South Carolina Government. A series of civic education modules: (1), “The Development and Organization of Municipal Government in South Carolina”; (2), “Municipal Services”; (3), “Intergovernmental Relations” (with C. B. Tyler, eds.), 1984.

“Oral Histories,” Fifty-four interview transcripts for the McNair Gubernatorial Papers Oral History Project, South Carolina Department of Archives and History, 1979-1982.

Field Research Associate, “Monitoring Community Development,” and “Monitoring Revenue Sharing,” Nine Field Reports prepared for Richard P. Nathan, Project Director, The Brookings Institution: Washington, D. C.; 1972-1981.

### **Recent Professional Participation: Convention Papers:**

“A Strange Wind Blowing: Ideological Change in Southern Democrats and Eastern Republicans.” (co-authored) Southern Political Science Association, January 2015.

“More of the Same? The 2010 General Election in South Carolina.” (co-authored), Southern Political Science Association, New Orleans, January, 2011.

“Party Identification Among South Carolinians, 1990-2007,” The Citadel Symposium on Southern Politics, Charleston, SC, March, 2008

“Electoral College Prospects for 2008 National Election,” South Carolina Political Science Association, South Carolina State University, Orangeburg, SC, March, 2008.

“Executive Budgeting,” Southeastern Conference on Public Administration, University of Georgia, September, 2006.

“A Stronger Voice at the Table: South Carolina’s Emerging Executive Budget”, The Citadel Symposium on Southern Politics, March, 2000.

“Criminal Justice and Public Administration: Common Themes,” Academy of Criminal Justice Sciences, 1998. (co-authored)

“Structural and Political Influences on Crime: An Examination of Rural Law Enforcement,” American Society of Criminology, 1996. (co-authored)

“South Carolina Legislature: Old Habits, New Pressures,” American Political Science Association, 1996.

“Across the Great Divide: Examining Black-White Differences in Political Attitudes,” American Association of Public Opinion Research, June 1996, (co-authored)

“Republicans and Democrats, Christian Coalition Members and African-Americans: Comparing Party Activists in South Carolina,” Southern Political Science Association, 1995 (co-authored).

“Race, Region and Division in Opinions on Policy Issues,” South Atlantic Public Opinion Research Society, 1995. (co-authored)

“Hard Labor Creek Perspective Revisited,” Criminal Justice Education Conference, John Jay College/CUNY, 1995. (co-authored)

**Recent Professional Activities:**

Discussant, Citadel Symposium panel, “Changing Southern Electorate,” March 2016  
Chair, V.O. Key Book Award Committee, Southern Political Science Association, 2016.  
Roundtable Participant, “Author Meets Critics: John Kyle Day’s Southern Manifesto,” Southern Political Science Association, January 2015.  
Roundtable Participant, “Predictors of Student Satisfaction in Public Administration Graduate Degree Programs” (co-presented), Network of Schools of Public Policy, Affairs, and Administration, NASPAA, November, 2014.  
Discussant, Citadel Symposium panel, “Future of the GOP in the South,” March 2014  
Chair: Southern Politics Section, 2014 Southern Political Science Association  
Panel Chair and Discussant, “Managing Public Agencies in Difficult Times,” Southern Political Science Association, Orlando, 2013  
Roundtable Participant, “2012 Presidential Election in Deep South States,” Southern Political Science Association, Orlando, 2013  
Paper Presentation, “More of the Same: The 2010 Election in South Carolina,” Southern Political Science Association, New Orleans, 2010.  
Panel Chair/Discussant, “Public Service Motivation,” Midwest Political Science, Chicago, 2010.  
Panel Chair and Discussant, “Public Policy and Social Capital,” Western Political Science Association, San Jose, California, 2000.  
Panel Chair and Discussant, “States and Localities in a Changing Federal System,” American Political Science Association, 1997.

**Editorial Activities:**

Managing editor, Journal of Political Science, South Carolina Political Science Association (2006-2008)

**Manuscripts Reviewed:**

Politics and Policy (former editorial board member); The Journal of Politics; Review of Public Personnel Administration (former editorial board member) American Review of Public Administration; Western Political Quarterly; Journal of Political Science; Public Finance Journal; American Journal of Political Science; Publius; Congressional Quarterly Press; State and Local Government Review.

**II. TEACHING**

**Selected List of Courses Previously Taught:**

**A. UNDERGRADUATE (until 2009)**

Southern Politics	Introduction to Politics
American National Government	American State Government
Introduction to Public Administration	American Local Government

**B. GRADUATE (until 2009)**

Problems in Public Administration	Administrative Law (includes ethics)
Local Government Administration	American State Government
Public Administration Capstone	

**Current:** 1. Human Resource Administration 2. Budgeting in Public Organizations

### **III. SERVICE**

#### **Administrative Career Development:**

Participant, "College Management Seminar: A Two-Week Workshop," Carnegie-Mellon University, Pittsburgh, 1998.

Selected Participant, "New Dean's Seminar, a Three Day Session," Council of Colleges of Arts and Sciences, College of William and Mary, Williamsburg, 1992.

Participant, Annual Meeting, American Council on Education, San Diego, 1992, and at Annual Panels, Council of Colleges of Arts and Sciences, San Diego, 1991; Tampa, 1992.

Member, Officeholder, Co-founder, South Carolina Chapter, American Society for Public Administration (1972-2009), now a member of Central Texas Chapter.

#### **Examples of University Service:**

President, USC Chapter, Phi Beta Kappa, 1979-1980; 2007-2008

Associate Editor, "Government and Law," South Carolina Encyclopedia Project of the South Carolina Council for the Humanities

University of South Carolina Bicentennial Commission

Sponsored Programs and Research, Conflict of Interest Committee

Bookstore Oversight and Contract Review Committee

Food Service Contract Evaluation Committee

Admissions Committee

University Faculty-Legislative Liaison Task Force

Martin Luther King, Jr., Commemoration Committee

University Historical Horseshoe Restoration Committee

Chair, Vice-Provost's Committee to Review the Institute of Public Affairs

Director/Women's Studies Search Committee

Graduate Dean Search Committee

Registrar Search Committee

Chair, Associate/Assistant Deans' Council

Chair, Provost's Committee on Disruptive Student Behavior

Student Government Committee on Advisement

Selection Committee, National Student Exchange

Advisory Committee, Institute of Public Affairs

Faculty Associate, Institute of Public Affairs

Faculty Associate, Bureau of Governmental Research and Service

#### **Examples of Public Lectures, Presentations, Workshops**

"Judicial Selection", Annual Training Session, South Carolina Court of Appeals.

"Reforming the Constitution: Restructuring South Carolina Government, 1991-1994",  
University of South Carolina Institute for Southern Studies.

"Cabinet Government in South Carolina", S. C. Senior Executive Institute.

**Service Projects: Community Activities:**

Background interview source for television, radio stations, and newspapers on current South Carolina politics and related political events, including, for example, Associated Press, Fox News Service, CNN, CBS Network, BBC radio and television, Canadian National Television, US News and World Report, The New York Times, The Washington Post, The Chicago Tribune, The Baltimore Sun, Wall Street Journal, The Christian Science Monitor, National Journal, Time Magazine, Newsweek Magazine, The Atlanta Constitution, The Raleigh News and Observer, The Charlotte Observer, The State, The Greenville News, The Charleston Post-Courier, The Rock Hill Herald, The Spartanburg Herald-Journal, The Florence Morning News, Augusta Chronicle, Vanity Fair Magazine, WIS-TV, WLTX-TV, WOLO-TV, WVOC Radio, National Public Radio, Lehrer News Hour, and South Carolina Educational TV and Radio. None since 2009.

Interviewer, host in eighty-eight half-hour productions for South Carolina Educational Television in association with the University of South Carolina College of Journalism. Programs were entitled Palmetto Report or University Forum.

Lecturer in a variety of training programs for state and local government agencies in South Carolina, including supervisory, management, for example, the South Carolina Corrections Academy, and executive training, for example, the South Carolina Executive Institute, National Council for International Visitors Committee of the Columbia Council for Internationals, as well as Speaker at service clubs, for chambers of commerce, and featured events.

Consultant to and Appointed Member of South Carolina Governor's Commission on Governmental Restructuring, 1992-1994.

Director, Ambassador and Governor John C. West Forum on Politics and Policy, Department of Political Science, University of South Carolina, 2002-2008.

Consultant to South Carolina Governor's Management, Accountability, and Performance Commission, 2004.

Consultant to Columbia, South Carolina, City Manager, "Restructuring City Government," 2004.

Resource Person, John C. West Forum on Politics and Policy, Winthrop University, Rock Hill, South Carolina 2009-present.

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